

Message Text

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21

ACTION EA-10

INFO OCT-01 ISO-00 SNM-02 DEAE-00 CIAE-00 INR-05 IO-04

JUSE-00 NSAE-00 RSC-01 SY-04 TRSE-00 USIA-06 NSC-05

SCI-02 OMB-01 L-01 AID-05 MMS-01 SS-20 DRC-01 /069 W

----- 106118

R 120615Z OCT 74

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 4856

INFO DEA HEADQUARTERS WASHDC

AMEMBASSY MANILA

C O N F I D E N T I A L JAKARTA 12639

E.O. 11652: GDS

TAGS: SNAR, ID

SUBJECT: DEA PRESENCE IN INDONESIA

STATE FOR S/NM AND EA/RA

DEA PASS EPI/CUSACK

MANILA FOR PICINI

1. SUMMARY. MISSION OFFICIALS MET OCTOBER 11 WITH GENERAL HERNOWO AND OTHER GOI OFFICIALS FOR PRELIMINARY DISCUSSION OF TERMS OF REFERENCE FOR ASSIGNMENT OF DEA SPECIAL AGENT TO EMBASSY JAKARTA. (AS NOTED JAKARTA 12483, WE DID NOT REPEAT NOT LEAVE ANY DRAFT EXCHANGE OF LETTERS WITH INDONESIANS). DISCUSSION CENTERED ON FUNCTIONS OF SPECIAL AGENT, HIS RELATIONSHIP TO EMBASSY, AND HIS POINTS OF CONTACT WITH GOI. INDONESIANS MADE CLEAR THAT THEY WOULD BE LOOKING TO SPECIAL AGENT PRIMARILY AS ADVISOR ON TRAINING AND AS CHANNEL FOR EXCHANGE OF INTELLIGENCE AND THAT THEY WERE HESITANT ABOUT ANY INVOLVEMENT IN DOMESTIC ENFORCEMENT OPERATIONS BY INDONESIAN POLICE. IT WAS AGREED THAT NEXT STEP WOULD BE FOR EMBASSY TO

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PROVIDE HERNOWO WITH DRAFT EXCHANGE OF LETTERS. AFTER

STUDYING DRAFT, INDONESIANS WILL INDICATE WHETHER THEY WISH FURTHER PRELIMINARY DISCUSSIONS PRIOR TO MEETINGS WHICH WILL INCLUDE DEA. END SUMMARY.

2. FIRST EMBASSY-GOI DISCUSSIONS CONCERNING AGREEMENT ON DEA PRESENCE IN JAKARTA HELD OCTOBER 11 AT HEADQUARTERS BAKIN (NATIONAL INTELLIGENCE AGENCY). IN-INDONESIAN PARTICIPANTS WERE GENERAL HERNOWO, DEPUTY CHIEF OF BAKIN; GENERAL SUBARDJO AND COLONEL SUHARJONO OF BAKOLAK (COORDINATING BOARD WITH RESPONSIBILITY FOR ANTI-NARCOTICS PROGRAMS); GENERAL TASLIN, CHIEF OF POLICE NARCOTICS DIRECTORATE; AND RASMIN SALEH OF MINISTRY OF JUSTICE. ON U.S. SIDE, DCM ACCOMPANIED BY GUTHRIE AND ROBERS (AID).

3. HERNOWO INQUIRED AT SOME LENGTH ABOUT SPECIAL AGENT'S STATUS WITHIN EMBASSY AND RELATIONSHIP TO OTHER ELEMENTS OF U.S. MISSION CONCERNED WITH ANTI-NARCOTICS PROGRAM. DCM SAID THAT SPECIAL AGENT WOULD BE MEMBER OF EMBASSY STAFF AND SUBJECT TO THE AMBASSADOR'S AUTHORITY. RE REVIEWED WITH HERNOWO ROLE PLAYED BY OTHER MISSION ELEMENTS IN ANTI-NARCOTICS PROGRAMS, BOTH IN ASSISTANCE AND INTELLIGENCE FIELDS.

4. DCM STATED THAT ALL ACTIVITIES WHICH SPECIAL AGENT UNDERTAKES WOULD BE WITH KNOWLEDGE AND APPROVAL OF INDONESIAN AUTHORITIES. FUNCTIONS COULD INCLUDE TRAINING, ASSISTANCE IN PLANNING AND EXECUTING ENFORCEMENT OPERATIONS, AND EXCHANGE OF INFORMATION. HERNOWO EXPRESSED SPECIAL INTEREST IN CONTRIBUTION SPECIAL AGENT MIGHT MAKE TO IN-COUNTRY TRAINING OF POLICE PERSONNEL. HE NOTED THAT TRAINING OVERSEAS WAS EXPENSIVE AND THAT COST TO GOI WOULD BE INCREASING, SINCE USG WOULD SOON NO LONGER BE PAYING TRANSPORTATION COSTS. FURTHERMORE, MANY POLICE PERSONNEL UNABLE TO TAKE ADVANTAGE OF OVERSEAS TRAINING BECAUSE OF LACK OF ENGLISH PROFICIENCY. HERNOWO FURTHER STATED THAT SPECIAL AGENT COULD PROVIDE VALUABLE SERVICE BY SUPPLEMENTING GOI'S AVAILABLE SOURCES OF INFORMATION ABOUT FOREIGN-CONFIDENTIAL

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BASED NARCOTICS ACTIVITIES LINKED TO INDONESIA. ALTHOUGH HERNOWO THOUGHT DEA AGENT MIGHT BE USEFUL PARTICIPANT IN FOREIGN-ORIENTED ENFORCEMENT OPERATIONS UNDERTAKEN BY INDONESIANS (E.G. THOSE TARGETED ON INTERNATIONAL SYNDICATES), HE EXPRESSED DOUBT THAT SPECIAL AGENT COULD PLAY USEFUL ROLE IN DOMESTIC-ORIENTED ENFORCEMENT OPERATIONS. HE POINTED OUT THAT THE POLICE, BECAUSE OF THEIR OWN ORGANIZATIONAL SHORTCOMINGS, HAD

BEEN UNABLE TO MAKE EFFECTIVE USE OF SERVICES OF DEA SPECIAL AGENT WHO CAME TO JAKARTA EARLIER THIS YEAR TO ASSIST IN PLANNED HEROIN SEIZURE. HE ALSO OBSERVED THAT INDONESIAN POLICE CONCENTRATED THEIR EFFORTS ON MARIJUANA AND OPIUM, WHICH CONSUMED MOSTLY IN INDONESIA, AND THAT THIS WOULD PRESUMABLY BE OF LITTLE INTEREST TO U.S.

5. HERNOWO SAID THAT GOI WISHED BAKOLAK TO CONTINUE AS PRIMARY COORDINATING POINT FOR ANTI-NARCOTICS ACTIVITIES; AND THAT THIS WOULD APPLY TO U.S. ASSISTANCE PROGRAMS AS WELL AS TO DEA ACTIVITIES. HE ADDED, HOWEVER, THAT HE RECOGNIZED THAT DEA SPECIAL AGENT WOULD HAVE OPERATIONAL CONTACTS WITH NATIONAL POLICE.

6. IN RESPONSE TO HERNOWO'S QUESTIONS ABOUT FORM OF AGREEMENT DCM SAID THAT WE THOUGHT EXCHANGE OF LETTERS MIGHT BE USEFUL TO INSURE THAT BOTH SIDES CLEARLY UNDERSTOOD GUIDELINES FOR DEA AGENT'S ACTIVITIES HERE. IT WAS AGREED THAT EMBASSY WOULD PROVIDE A DRAFT FOR GOI CONSIDERATION PRIOR TO FURTHER DISCUSSIONS. HERNOWO SAID THEY WOULD KNOW AFTER STUDYING DRAFT WHETHER FURTHER PRELIMINARY TALKS ARE NEEDED BEFORE MEETING WHICH WOULD INCLUDE DEA REPRESENTATIVE.

7. COMMENT: MEETING SERVED TO CONFIRM OUR IMPRESSION THAT GOI, WHILE APPARENTLY GENUINELY INTERESTED IN SUPPORT/ASSISTANCE DEA PRESENCE WILL PROVIDE, WANT TO BEGIN RELATIONSHIP WITH DEA CAREFULLY AND SLOWLY. HERNOWO'S PROFESSIONS OF SKEPTICISM ABOUT UTILITY OF DEA ROLE IN DOMESTIC ENFORCEMENT OPERATIONS PROBABLY REFLECT DEEP UNDERLYING GOI SENSITIVITY TO FOREIGN INVOLVEMENT IN THIS AREA. IT ALSO CLEAR FROM MEETING

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THAT INDONESIANS EXPECT SPECIAL AGENT TO DEVOTE CONSIDERABLE TIME TO ASSISTING THEM IN SETTING UP TRAINING COURSES FOR THEIR PERSONNEL. WE URGE THIS BE KEPT IN MIND WHEN DEA NOMINATES INDIVIDUAL FOR SPECIAL AGENT POSITION.

8. HERNOWO ASKED MANY QUESTIONS ABOUT U.S. ASSISTANCE PROGRAMS IN ANTI-NARCOTICS FIELD; AND IT IS CLEAR FROM DISCUSSION WITH HIM THAT INDONESIANS CONSIDER THERE IS LINKAGE BETWEEN U.S. ACTIVITIES IN ENFORCEMENT, INTELLIGENCE, AND ASSISTANCE FIELDS. HENCE, OUR ABILITY TO BE HELPFUL TO THEM IN THEIR OWN ANTI-NARCOTICS EFFORTS MAY AFFECT THEIR COOPERATION IN ENFORCEMENT AND INTELLIGENCE ACTIVITIES.

9. BASED ON THESE DISCUSSIONS, EMBASSY WILL REVISE
DRAFT EXCHANGE OF LETTERS TRANSMITTED JAKARTA 12483.
WE WILL FORWARD TO WASHINGTON AND DEA-MANILA FOR COMMENT
BEFORE HANDING TO INDONESIA. NEWSOM

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUG CONTROL, PERSONNEL TRAINING, PERSONNEL ASSIGNMENTS, CUSTOMS OFFICIALS, POLICE FORCES, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974JAKARTA12639
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740291-0325
From: JAKARTA
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1974/newtext/t19741049/aaaabpzi.tel
Line Count: 174
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 24 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <24 JUL 2002 by martinml>; APPROVED <18 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: DEA PRESENCE IN INDONESIA STATE FOR S/NM AND EA/RA
TAGS: SNAR, ID, DEA, (HERNOWO)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005